Public Document Pack



Agenda for a meeting of the Bradford South Area Committee to be held on Thursday, 27 January 2022 at 5.30 pm in the Banqueting Hall - City Hall, Bradford

Members of the Committee – Councillors

Please note the later start time and location

LABOUR	CONSERVATIVE	GREEN
Dodds S Khan Thornton Warburton Wood T Hussain	Bibby Clarke	Edwards

Alternates:

LABOUR	CONSERVATIVE
Berry	Majkowski
Ferriby	
D Green	
Jabar	
Tait	
Wainwright	

Notes:

- Please note that under the current circumstances only Members and Alternates on the Committee will receive paper copies of the agenda, however the agenda and reports can be viewed on the Councils agenda and minutes website five clear working days in advance of the meeting.
- Given the restrictions on room capacity, any Councillors and members of the public who wish to make a contribution at the meeting are asked to email <u>yusuf.patel@bradford.gov.uk</u> by mid-day on Tuesday 25 January 2022 and request to do so. You will then be advised on how you can participate in the meeting. access to the meeting cannot be guaranteed if those wishing to attend do not register given the council must comply with the Covid regulations and guidance.
- On the day of the meeting you are encouraged to wear a suitable face covering (unless you are medically exempt) and adhere to social distancing. Staff will be at hand to advise accordingly. Participants may be asked to wait in a separate room if the capacity in the Banqueting Hall has been reached and they will be escorted back into the meeting as a when their item is considered by the Committee.

From: Parveen Akhtar City Solicitor Agenda Contact: Yusuf Patel Phone: 01274 434579 E-Mail: yusuf.patel@bradford.gov.uk To:

A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

3. MINUTES

Recommended -

That the minutes of the meeting held on 2 December 2021 be signed as a correct record (previously circulated).

(Yusuf Patel - 01274 434579)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules - Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Yusuf Patel - 01274 434579)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules - Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 25 January 2022.

(Yusuf Patel - 01274 434579)

B. BUSINESS ITEMS

6. PROTECTING VULNERABLE CHILDREN & ADULTS AT RISK OF 1 - 46 EXPLOITATION

The Chief Executive Office will submit a report (**Document "R"**) which provides an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership – Working together to safeguard children and the Bradford Safeguarding Adults Board work to drive continuous improvement and to hold agencies to account for their work on this subject. This report also outlines the challenges presented to the partnership following the global pandemic – Covid 19

Recommended –

- (1) The Area Committee is invited to note the report.
- (2) The Children's Services Overview and Scrutiny Committee commit to working closely with partners to Continue to raise awareness of exploitation of both adult and children.

(3) A further report to be presented in 12 months.

Overview and Scrutiny Area: Children's Services

(Darren Minton / Jane Booth - 01274 434361)

7. LIBRARIES UPDATE REPORT

The Strategic Director Place will submit a report (**Document "S"**) which provides an update on Bradford Libraries Service since the previous report to this Committee about Libraries, in March 2019. It summarises the new vision and model for the Service, adopted by Executive in March 2020, and how this is being implemented, with a particular focus on the Bradford South area.

Recommended –

Committee Members are recommended to comment on and note the report.

Overview and Scrutiny Area: Regeneration and Environment

(Christine May - 07970 829265)

8. LOCALITIES UPDATE AND DISCUSSION

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The Area Office is leading on an engagement process across Bradford South. The Bradford South Area Coordinator will submit a report (**Document "T**") which gives Committee members the opportunity to discuss relevant issues to include in the process.

Recommended -

The Area Coordinator to include ideas from discussion within the development of the Bradford South Localities Plan 2022-26.

Overview and Scrutiny Area: Corporate

(Mick Charlton - 01274 431155)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER

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Report of the Chief Executive Office to the meeting of the Bradford South Area Committee to be held on 27th January 2022

R

Subject: Protecting Vulnerable Children & Adults at Risk of Exploitation

Summary statement:

This report provides an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership – Working together to safeguard children and the Bradford Safeguarding Adults Board work to drive continuous improvement and to hold agencies to account for their work on this subject. This report also outlines the challenges presented to the partnership following the global pandemic – Covid 19

EQUALITY & DIVERSITY:

The exploitation of both adults and children is a crime committed by perpetrators from all different backgrounds, age, gender, and ethnicity but are primarily committed by males. Victims of exploitation also come from different backgrounds, ages, gender, and ethnicity. Nevertheless, local experience and national research indicate recognised victims of exploitation do not necessarily reflect gender, ethnicity and other characteristics.

Kersten England Chief Executive Report Contact: Darren Minton / Jane Booth Phone: (01274) 434361 E-mail: <u>darren.minton@bradford.gov.uk</u> Portfolio: Children and Families, Overview & Scrutiny Area: Children's Services

1. SUMMARY

- 1.1 This is the annual update report provides an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership Working together to safeguard children (TBP) and the Bradford Safeguarding Adults Board (BSAB) work to drive continuous improvement and to hold agencies to account for their work on this subject. This report also outlines the challenges presented to the partnership following the global pandemic Covid 19 and the current update on progress made to the Child Sexual Exploitation (CSE) Thematic Review recommendations which were published on July 27, 2021
- 1.2 Partners are continuing to work together to protect vulnerable children and adults at risk through increased collaborative work between the Bradford Safeguarding Adults Board, The Bradford Partnership, and the Community Safety Partnership on the issue of exploitation. This has been achieved through continued awareness and understanding, which has enabled professionals to recognise and respond to at an earlier stage
- 1.3 The All-Age Exploitation (AAE) sub-group has replaced the Risk and Vulnerability Sub Group. The AAE sub-group has a greater focus on the district's strategic response to those suffering from and experiencing exploitation, whether as an adult or a child. Superintendent Richard Padwell, who has recently joined the district, is the chair of this sub-group. There is a cross-section of representation from the Community Safety Partnership, Domestic and Sexual Violence Board, Adult Safeguarding Board, and TBP.
- 1.4 In February of this year, The Bradford Partnership, in conjunction with West Yorkshire Police, held a virtual conference on Criminal Exploitation. The conference had over 300 delegates attending.
- 1.5 The impact of the global pandemic Covid -19 changed the nature of vulnerability and has seen different methodologies being used by perpetrators to facilitate their continued offending behaviour. The Police and other law enforcement agencies have adapted their tactics to counter the threat they pose.
- 1.6 Building upon the existing structured response to exploitation, the Council's additional financial investment in services will develop an enhanced specialist multi-agency exploitation hub.
- 1.7 The CSE Thematic review, which was published on July 27, 2021, had 30 recommendations. A specific multi-agency monitoring group with external support has been established to ensure the developmental action plan recommendations and actions are progressed and completed.
- 1.8 TBP have produced their annual partnership reports covering the period of April 2020 to March 2021. (Appendix A)

2. BACKGROUND

- 2.1 National research indicates a relatively small but significant number of young people and adults in the UK are victims of one or more forms of exploitation. They may be exploited sexually, financially, or exploited criminally through selling drugs, money laundering, weapons storage, or the `cuckooing` of property (e.g., illicit drugs, drugs cultivation), or perpetrators may exploit them through the use of their labour and other forms of labour.
- 2.2 Exploitation negatively impacts young people's and adults at risk health, family relationships and community environments, and the safety of online social media platforms. These negative impacts can often challenge professionals. They can manifest into episodes of missing, disengagement from education, distrust of professionals, poor or deteriorating mental health, and fractured communities.
- 2.3 Nationally and locally safeguarding partners are addressing the issues of exploitation and how to respond best to support their workforce in mounting a response to this range of significantly complex issues and their cause(s)
- 2.4 The exploitation of children and adults in the United Kingdom is not a new phenomenon. Still, globalisation, advances in the use of technology, and change in socioeconomic contexts are shifting the form and function exploitation takes, bringing new policy and practice challenges to keeping young people and adults at risk safe.
- 2.5 Locally, the ability of partners and services to identify exploitation has improved, so too has the understanding of its nature and challenges to designing and providing an effective response.

2.6 Governance

- 2.7 The Bradford District has continued to develop opportunities to increase collaboration between Bradford Safeguarding Adults Board (BSAB), The Bradford Partnership (TBP), and the Community Safety Partnership (CSP). Across each of the three boards, the sub-groups structures manage core functions as well as board-specific objectives. Some of these core functions create an obvious opportunity for a more consistent and collaborative approach, consider cross-cutting themes, and presents opportunities for shared learning.
- 2.8 Irrespective of the global pandemic Covid -19, identifying, understanding the harm caused by exploitation and serious violence is of the utmost importance to the Bradford Partnerships
- 2.9 The assessment of serious violence and exploitation, particularly against or perpetrated by our young people, has been under constant assessment linked to serious organised crime, domestic abuse, and sexual abuse

2.10 All Age Exploitation Sub Group (AAE)

Partnership work continues to develop around those at risk of exploitation s in

particularly through the tri board partnership All-Age Exploitation sub-group, which has representation from colleagues from both children and adults social care, Police, colleagues from the health economy, including public health and the voluntary care sector. The All-Age Exploitation sub-group is chaired by a senior police officer, Superintendent Richard Padwell. The AAE sub-group has a greater focus on the district's strategic response to those suffering from and experiencing exploitation and recognises that those who are exploited often span an age range that sits across both Children and Adults.

- 2.11 The AAE reports directly to both TBP & BSAB (BSAB) and has strategic lead for the district's child exploitation action plan and reviewing the Child Exploitation Protocol annually. The CE Protocol and risk assessment tool are utilised by professionals in their day-to-day assessment of risks faced by children and young people. In addition, the AAE is looking to understand and address transitions from adolescents to adulthood as a multi-agency partnership and has gained external support and guidance from the National Working Group NWG to achieve this. Transitions will remain a priority for this group in 2022.
- 2.12 On September 10, 2021 The AAE sub group hosted a large multi-agency partnership assessment event held at Bradford City FC. The purpose of the event was to better understand the threat, harm, and risk in Bradford, what works well and what areas where the collective partnership response can be enhanced, and to understand the changing nature of vulnerability.
- 2.13 The partnership event was attended by over 100 frontline practitioners' adult social care, children social care, health economy, housing providers, public health, Police, VCS, faith groups, education, amongst many others, and included individuals with lived experiences. The event was supported by the Centre of Expertise for Child Sexual Abuse, a team of partnership analysts, including the senior West Yorkshire Police analyst for exploitation, and the National Vulnerability Knowledge Practice Programme.
- 2.14 The findings from the event will form the foundations for a Bradford District Partnership Exploitation Strategy.
- 2.15 In Bradford, there is a strong strategic partnership for serious organised crime, which supports mapping the size and scale of organised crime groups, including exploitation. From this partner can identify young people who can be seen as being vulnerable to violence and exploitation and plan using the Programme Precision 4 P plan
 - Pursue
 - Protect
 - Prevent
 - Prepare



- 2.16 The Programme Precision is the initiative's name involving West Yorkshire Police, local partners, and the public to work together to tackle serious and organised crime in the county. Serious and organised crime covers a range of crimes, including drugs, firearms, child sexual exploitation, cybercrime, modern slavery, gangs, and county lines affecting both adults, children, and communities.
- 2.17 The Programme Precision steering group is chaired by Bradford's Chief Executive Kersten England.
- 2.18 The Bradford District has joint control strategies at strategic, tactical, and operational levels. This is reflected in the different strands and interventions operating within the field of serious organised crime

2.18 Assessments & Response

Within Bradford, there is a clear focus on partnership working to reduce the risks of all forms of exploitation.

- 2.19 In respect of children and young people, where any practitioner is concerned or receives information that a child or young person is at risk of exploitation, a multi-agency referral (MARF) is submitted along with a child exploitation assessment form
- 2.20 The Integrated Front Door (IFD) specialist team will take the lead and review the risk assessment. This is done daily and is referred to as a DRAM daily risk assessment meeting. The completed risk assessment is presented at the daily risk assessment meeting by the allocated social worker
- 2.21 The DRAM is chaired by the IFD team manager for child exploitation and missing and attended by all partners located within the exploitation safeguarding hub, including Police, health, children social care, and colleagues from the voluntary care sector. This meeting is held to consider vulnerabilities and safety plans for children and young people at risk of harm and oversees the mapping of

interventions to support and reduce their vulnerability. Interventions and associations are scoped through regular mapping to support interventions and disruption. Following a recent Ofsted monitoring visit noted the practice improvements in the context of exploitation

"The complex (exploitation) safeguarding hub provides an authoritative and confident response for children at risk of exploitation. The hub's thorough screening of contacts and referrals abut children, the specialist advice and consultation provided across the service, and regular assessment meetings have strengthened practice in this area"

The role of the multi-agency staff in the exploitation hub is to offer a 'complimentary' service to children in receipt of statutory social work interventions. The workers will provide a co-working role to ensure exploited children receive a 'better than good enough' response. By only offering a statutory service, the partnerships run the risk of measuring the outcomes against minimum standards. The partners recognise that minimum standards do not achieve sustainable change for victims of trauma.

- 2.22 Where an individual is identified as a high risk of CSE, a joint investigation team (JIT) consisting of Police and Social Care Workers is allocated to that child or young person. The JIT team will work alongside other practitioners to build a relationship to allow the child or young person to feel comfortable making a disclosure should they be a victim of exploitation.
- 2.23 The Bradford District Multi-Agency Child Exploitation (MACE) meeting is held every six weeks and is co-chaired by the strategic leads for Social Care and West Yorkshire Police. Senior managers from the Health Economy, Education, and VCS are also present. The meeting provides additional support and oversight of those cases where there is no reduction in risk. Leaders can 'unblock' resource issues to ensure that those at risk have access to timely support. The meeting is split into two parts to consider local issues, demographics, and data alongside specific cases. Each month the team manager for the exploitation hub will provide a highlight and analysis report
- 2.24 Missing episodes can often be a key sign when a person is subject to exploitation. The number of children reported as missing within the Bradford district has reduced significantly since the introduction of the Philomena Protocol. The protocol is designed to specifically support, understand, and respond to children in residential care who go missing. The protocol ensures every child placed in a residential provision has their own personalised missing trigger plan irrespective of whether they have the propensity to go missing or not. The plan is agreed upon with the Social Worker, Residential Provider, and West Yorkshire Police.
- 2.25 The district has four Police Community Support Officers who are jointly funded by the local authority who are responsible for attending to incidents of missing from a care home provision and working with the children and young person(s) to reduce missing episodes. The function is supported by a dedicated missing person coordinator, a Detective Constable who reviews all missing episodes for both adults and children. The reduction in missing incidents has been significant and has had a direct impact on reducing the threat of exploitation

- 2018 3653 Missing Incidents 48.3% being children in care
- 2019 2973 Missing Incidents 45.3% being children in care
- 2020 1671 Missing Incidents 38% being children in care

A total reduction of 1892 missing incidents reported to Police.

- 2.26 During the pandemic and this year, the number of missing incidents has continued to reduce; while it is accepted that certain legal restrictions associated with the pandemic may have contributed to the reduction, the partnership would like to highlight effective and innovative partnership working has maintained that reduction through the focus on the Philomena Protocol which has without a doubt delivered improved practice notifications.
- 2.27 The impact has changed the nature of vulnerability in many ways for both adults, children, and communities. Covid 19 has increased the numbers of those living in relative poverty and dried up many grey market employment options. This, in turn, has driven more people to turn to other ways to earn money.
- 2.28 Unlike many other local authority areas, Bradford District, has retained a strong locality-based Youth Service. Bradford's large youth population means that partnerships have prioritised young people, and during the pandemic, Youth Workers' practice changed to become more detached and street-based in its approach. The deployment method has enabled youth work practitioners to develop strong links to the communities/neighbourhoods in which they operate.
- 2.29 The past twelve months have seen changes to the organised crime' business model' with examples of exploited young people involved in County Lines activity who have previously been placed on trains to travel to 'cuckooed' addresses now being transported by road vehicles, often by their perpetrator /associates
- 2.30 At this time, those particularly vulnerable may accept help from those who seek to exploit them. We can assume that the greatest opportunity for abuse, particularly during the last 12 months during the Covid 19 crisis, has been financial exploitation for adults at risk.
- 2.31 Bradford District has an established multi-agency safeguarding hub (MASH) dedicated to those adults at risk of abuse or neglect. Oversight and coordination are undertaken by adult social care and police colleagues of Section 42 enquiries; this includes those who may be exploited.
- 2.32 The Care Act 2014 (Section 42) requires that each local authority make inquiries or cause others to do so if it believes an adult is experiencing or is at risk of abuse or neglect. An enquiry should establish whether any action needs to be taken to prevent or stop abuse or neglect and, if so, by whom.
- 2.33 The Bradford District has a close working relationship with the West Yorkshire Financial Exploitation and Abuse Team (WYFEAT) and has supported several investigations of financial exploitation. The WYFEAT team is a multi-agency task force consisting of social workers, financial investigators, Police, and social workers and operates as part of Trading Standards.

2.34 Breaking the Cycles – Criminal Exploitation

Breaking the Cycle has been funded by the West Yorkshire Violence Reduction Unit (VRU) to intensively work with young people involved with serious organised violence and those who are criminally exploited. The overall aim is one of harm reduction, protection, and breaking the cycle of criminality. Work often starts on the street, as mentioned in paragraph 2.27. Work is undertaken with young people on a 1 to 1 basis and with their wider peer group.

- 2.35 This project has continued to grow in response to need, with workers now picking up cases direct from the Accident and Emergency Departments (AED) alongside the usual referral routes. This team are also working with our new asylum-seeking families and new arrivals to the city, enabling safety work to be started and integrated into a broader range of support offered to a vulnerable group of people
- 2.36 Breaking the Cycle team has seen over 90% of those referred to the service engaging positively.

2.37 The Youth Service

The Youth Service ensures that young people accessing all provisions are given support and information around safety and exploitation. Open access sessions and detached youth work sessions take the messages to a broad range of young people and ensure that there is consistency and responsiveness to the work undertaken in the area of exploitation and safeguarding.

- 2.38 Each of our area Youth Work teams remain committed to empowering young people to support them in making safe choices and considering safety when out with friends, in public spaces, or traveling around. Our area teams work 1-1 with young people. They have supported several young women regarding CSE, particularly in some of our new communities where there are cultural differences around what is acceptable and what constitutes a healthy relationship.
- 2.39 Our "Youth in Mind" work gives 1-1 support to young people with poor mental health and for those in mental distress, and our LGBTQ project has and continues to ensure young people are given keep safe messages and can take actions to keep themselves safe from exploitation and harm. Our workaround identity and acceptance are key to this.
- 2.40 Within our areas, we also will run, in response to need specific pieces of work an example of which is our "Girl on the Street" project. Delivered in the Great Horton area, this project is focused on positive action by girls and young women to tackle and not tolerate verbal and physical abuse and sexual innuendos, which were being directed towards girls and young women just going about their daily business. This work has empowered young people of both genders to better understand sexual exploitation, forced or arranged marriages, forced or coerced criminality, and domestic servitude. It has created a safe space, educated and raised awareness of the stages of child sexual exploitation, enabling young women to identify earlier the signs of concern and know what can be done about this, and support them in feeling safer. These young women are now developing a group of Young Women Safeguarding Ambassadors to stand against any form of exploitation.

2.41 The Youth Service has also been working with national organisations, including the BBC Childline, the NSPCC, and Missing People UK, to develop the "Is this, ok?" app developed in a partnership project Bradford and Waltham Forrest and piloted in Bradford. This app provides a safe space that is chatbot enabled and linked to telephone support services and provides a free, confidential chat service for 13–18-year-olds where concerns can be "checked out." The initial six months pilot proved the need for such a service, and further funding has been agreed to support this being rolled out to other local authority areas.

2.42 Turnaround – Sexual Exploitation

Turnaround is a partnership between Barnardo's and Bradford Metropolitan District Council, West Yorkshire Police, Bradford Early Years Grant, and Bradford & Airedale Teaching Primary Care Trust.

Turnaround provides a specialist service to young people which aims to increase self-esteem and fosters confidence, skills, and knowledge about reducing the risks of sexual exploitation.

- 2.43 The children and young people who are identified as 'significant or moderate risk' of sexual exploitation are referred to Turnaround to prevent their risk from escalating and to support them from exiting and recovery from child sexual exploitation
- 2.44 The current referral rate to the Turnaround project is eight children per fortnight. Using trauma-informed, strength-based; relational; and psycho-educative practice models, the experienced and highly skilled workers work directly with the young people to reduce risk and vulnerability.

2.45 Trusted Relationships

Trusted relationships offer 1 to 1 support to Young People aged 10-14 years who have been identified as at risk of exploitation. The project works with Young People on a tailored plan to address their needs and issues, including activities and opportunities in safe, accessible locations.

2.46 The project has reported an increased number of referrals and has started to deliver group work with another Trusted Relationships provider addressing the common themes of risks of online exploitation. The project reports that young people are still heavily using online platforms for social interaction with peers. Attached in Appendix B are some case studies of the work being undertaken

2.47 Cyber Crime Unit

The Bradford Police Cyber Crime Unit has continued to raise awareness of the dangers of online grooming & exploitation. This has been an area of concern nationally during the lockdowns where more and more people were accessing social media online. The team has continued its significant contribution within the educational sector and targeting establishments that have key connections to early intervention, safeguarding, and other vulnerabilities. However, due to Covid, the Cyber team has embraced social platforms themselves to deliver training and awareness sessions.

- 2.48 Other interventions developed / embedded during the last 12 months include
 - The NHS, Emergency Department colleagues have a process framework for those young people and children attending accident and emergency departments (AED). For children who are flagged at risk of criminal and sexual exploitation, child protection plans, or children looked after, a notification is sent to appropriate services working with that young person or child, including to the Police where there is evidence of a crime and criminal activity.
 - All Paediatric triage in AED is reviewed for intelligence regarding who attended with the child, their names, and their relationship. AED staff are trained to ensure this information is captured and recorded. In all cases where exploitation is suspected, this is reviewed by the Safeguarding Team, and additional safeguarding measures are tasked and/or implemented.
 - The Trust Safeguarding Team reviews the AED attendance of young people and children, noting attendance history, the number, types, and nature of injuries. Where appropriate, the Safeguarding Team will make a referral to the Exploitation Team.
 - The Bradford Royal Infirmary has a Plastic Surgery speciality, and as such, does see patients from out of the area attending following the violence. This information is always captured, reviewed, and shared with the admitting hospital to ensure continued safeguarding measures.
 - On April 21, the hospital trust has launched the "Navigator Role" in conjunction with the work being undertaken with the Breaking the Cycle project. The data captured from the AED will identify ward areas and hotspots of concern, thereby enabling partnership resources to be deployed proactively to reduce and prevent young people from being subject to or involved in serious violence. Through this interaction, work will also focus on building emotional intelligence and resilience to take positive steps to ensure they do not become involved in serious violence.

2.49 Education

The local authority Educational Safeguarding Team has been proactive throughout the pandemic. As with most local authorities, Bradford has seen an increase in the number of children open to Children's Social Care seeking elective home education (EHE).

2.50 The Education Safeguarding Team has robust procedures in place for the response to EHE where there is a concern that education provision is not suitable for the child's age, ability, and aptitude. All notifications of an intention to EHE are cross-referenced with CSC records to identify any related to vulnerable children. Any such children or young people known to CSC are specifically reviewed to encourage parents to consider attendance at school.

- 2.51 The Education Safeguarding Team provides additional support and advice for schools. The district has additional processes in place for welfare checks for any children that do not return. This may be a joint visit between Police and Children's Social Care.
- 2.52 Officers work closely with other agencies with an established relationship with the family. They have supported Children's Social care colleagues to prevent children subject to Child in Need and Child Protection intervention.
- 2.53 The Bradford district has 16 Safer School Police Officers. These officers are fully trained in recognising and identifying children and young people who may risk exploitation and other contextual safeguarding issues.
- 2.54 The Bradford Partnership under the stewardship of the Independent Scrutineer has undertaken the monitoring of services response through weekly meetings. EHE has been a key feature of these meetings.
- 2.55 Bradford Youth Justice Service uses a multi-agency approach to identify and address a lack of education and NEET status by highlighting gaps and then communicating directly with Educational Safeguarding Officers to help reengage young people into mainstream education or other relevant provision. In aiming to address issues of truancy and exclusion, the Youth Justice Service is linked in through the Multi-agency Initial Planning panels, where every young person's case is reviewed upon entry to the Youth Justice Service. This ensures key information sharing is completed while identifying additional supporting provisions; this aids case managers in understanding offending patterns, complete informed risk assessment, and strengthen education links.
- 2.56 The Safer School Police Officers work with schools to do joint visits for those who do not return without explanation.
- 2.57 The district has several outreaches and funded projects locally on intervention and education. For example: -
 - The Community Cougars Foundation (CCF) in Keighley delivers sports sessions alongside education awareness on exploitation and other related subjects. As schools and venues re-open, the CCF project will deliver these projects back to the school.
 - Working with a local Imam who facilitated workshops with over 900 children a week attending.
 - `Out-loud Project` Delivering one to one and group support for children & young people who are at risk of exploitation through gangs in the south of the city
- 2.58 The Bradford Partnership, in conjunction with Ineqe, launched the Safer Schools APP in September the Safer Schools APP is an award-winning educational approach to digital safeguarding. It currently provides local authority schools through the sponsorship of the local authority insurer Zurich Municipal for staff, parents, carers, and pupils to have

- Access to credible, contemporary relevant information
- Age-appropriate resources
- CPD courses for school staff, including Governors
- Customised communications through push notifications
- Advice, guidance & signposting to seek help
- Artificial Intelligence Prompts
- 2.59 The Bradford Partnership is in the process of making the APP available to all schools across the Bradford district via the Safer Bradford Website. The APP will complement and enhance the suite of safeguarding tools available for staff.
- 2.60 Within a week of the launch, 30 schools had signed up to receive the APP

2.61 Enforcement / Pursue

POLIT

The Bradford Police Online Investigation Team (POLIT) is the district's specialist response to subjects who view and/ or distribute indecent images of children or groom, incite, and/or facilitate sexual activity with children through the internet.

- 2.62 The POLIT team is a relatively new arm of the response to exploitation but reinforces the changing nature of the crime committed by perpetrators.
- 2.63 POLIT detectives have responsibility for reactive referrals from the community, the National Crime Agency (NCA), and other law enforcement agencies worldwide. Their works also contain referrals from worldwide social media groups, e.g., Facebook, regarding users sharing indecent images of children, alongside national operations targeting known organised crime groups and paedophiles.
- 2.64 On average monthly, the team are receiving
 - 15 referrals from West Yorkshire Abuse Images hub with search warrants to execute.
 - 2 Live Internet Vigilante Predator Groups cases
 - 4 Referrals from the Regional & Organised Crime Unit
- 2.65 In addition to this, the team of 7 has 152 live investigations. Investigations are complex and time-consuming. The Unit has seen a substantial rise in the number of investigations during the past 12 months, with more offending behaviour committed while at home.
- 2.66 During September, made 17 arrests for offences. Police colleagues believe the demand to be high for the next 12 months

Appendix B – Highlights two recent cases of work undertaken by the Unit.

2.67 **Disruptions Officer**

The Bradford District has an experienced and skilled officer whose sole responsibility is dedicated to pro-active multi-agency disruption work. Examples of the recent work being undertaken include

- Tackling 'gaming' centres where intelligence and information suggest are being used for exploitation or gang-related activity.
- Utilising enforcement powers in conjunction with the West Yorkshire Fire Service to close premises in cases where no substantial criminal offences are identified.
- Joint operations with HMRC at Shisha Bars.
- · Joint patrols on identified hot spots and locations
- Disruption and detailed patrols on public transport, including work with British Transport Police on local train networks Overt and Covert Tactics used to identify vulnerable young people or adults at risk and identify/prevent offending behaviour.
- Previous operations have included multi-agency work with hoteliers.

2.68 Partnership Intelligence Portal

The Bradford Partnership is promoting the internet-based Police Partnership Intelligence Portal (PIP). Partners are now using it to gather a better intelligence picture surrounding organised crime, including modern-day slavery and exploitation. This allows key strategic partners to submit intelligence to a central police tirage team. It is automatically emailed to the Intelligence Management Unit (IMU) at West Yorkshire Police on submission. This is a 24/7 unit that triages all intelligence submissions for the entire force.

2.69 West Yorkshire Risk & Vulnerability Strategic Group

The West Yorkshire Risk & Vulnerability Strategic Group, in partnership with the Police and partners were successful in their bid to receive support from the Tackling Child Exploitation (TCE) Project. This will assist partners in Bradford to support strategies that target and disrupt perpetrators of exploitation. The TCE project will be presenting its report in November 2021.

2.70 Operation Dalesway

West Yorkshire Police and the Local Authority continue to work together to report non-recent allegations of exploitation. Operation Dalesway is the Police operational name for such investigations. The specialist team was established in 2014 and had responsibility for the coordination, response, and oversight of non-recent investigations.

In partnership with local authorities and other organisations, West Yorkshire Police has developed a great deal of experience in investigating CSE and has brought a number of successful and highly publicised prosecutions in recent years, for Bradford these include

- Two men sentenced in 2013 for a total of 36 years in prison
- Twelve men sentenced in February 2016 to a total of 140 years in jail following an investigation in Bradford and Keighley.
- An investigation in Bradford which saw nine men jailed for a combined 132 years in 2019

2.71 Currently, the team has ten live investigations at various stages of progress. Police forces across the Yorkshire and Humber region have noted a reduction in the number of non-recent cases on child sexual exploitation. The reducing number of non-recent cases is comparable with other regional local authority areas.

2.72 Additional Developments

In April 2021, the Council made a significant investment into exploitation following a review of existing services. It is important to acknowledge that the review was planned and undertaken by the new leadership team as part of the Council's improvement plan. A commitment to annually fund just under 1 million pounds was made to further develop a 'Multi-agency Exploitation Hub.'

- 2.73 The Hub will feature specialist practitioners from Social Care, Education, Health, West Yorkshire Police, the Youth Service, voluntary sector organisations, Missing officers, and Business support. There will be an equal focus on perpetrator disruption and securing convictions alongside supporting victims and children.
- 2.74 Some key appointments have already been made, including a specialist health practitioner, an education safeguarding officer, and a dedicated disruptions officer.
- 2.75 The Bradford Partnerships are committed to raising the profile of exploitation, and the efforts to do this have recently been featured in a national article. 'Working in child exploitation is not just a job for me; it's about changing the lives of young people' | Community Care. This has, in turn, resulted in interest from other local authorities who consider Bradford's responses as a blueprint for good practice in their areas. Partnership colleagues have held several meetings with other Local Authorities to share best practices and embed learning on 'what works' in other places.
- 2.76 A significant focus is placed on supporting children with low or emerging needs to ensure early interventions are delivered, preventing an escalation of concerns. In addition to this, specialist services can focus their attention on the low number of children who are at significant risk so that the support they receive is intensive and impactful. The Team Manager in the Exploitation Hub reviews the cohorts of children weekly to prevent drift and delay.
- 2.77 There is national recognition of the gap in service provision for exploited children transitioning into adulthood. In response to this, a new flag called '18 and still vulnerable' has been developed, of which nine young people are presently identified. These young people must fit the criteria of either being a care leaver or having additional vulnerabilities. The circumstances for these young adults are reviewed, and universal safety plans are agreed with the RAM and MACE process described above.
- 2.78 There are ambitions to extend the criteria for young adults, and this concept is being explored within the All-Age Exploitation Group, which reports to the Bradford Partnership.
- 2.79 West Yorkshire Police state that the intelligence picture around Criminal

Exploitation, particularly "County Lines," has significantly increased across the force. "County Lines" is a form of Child Criminal Exploitation. It is a term used to describe the activities of gangs and organised criminal networks involved in exporting illegal drugs into one or more importing areas (within the UK), using dedicated mobile phone lines or other forms of "deal line". These gangs are likely to exploit children and vulnerable adults to move (and store) the drugs and money. They will often use coercion, intimidation, violence (including sexual violence) and weapons. County Lines & Criminal Exploitation As the focus on this area is a priority. Police colleagues anticipate that the numbers of victims and perpetrators will increase.

- 2.80 Police improvements in crime recording has seen the numbers of recorded offences increased.
- 2.81 The pervasive nature of internet capable devices and their ease of use for criminal purposes ensure that future threats around online CSE continue to evolve. The technology available to law enforcement will also lead to increased demand for the West Yorkshire Police Force. ICACCOPs is an online web interface and will enable Forces to further respond to and tackle, online child sexual abuse.

2.82 Training

The TBP and the Learning & Improvement task and finish group set up to look at opportunities for child exploitation training sessions across the district has continued its work. A series of sessions covering different aspects of the exploitation plan have been identified. The first session w focused on county lines; the second session concentrated on procedures and processes used in assessing cases within the exploitation hub. The sessions were launched earlier in the year. The feedback on the county lines sessions run by the Breaking the Cycles Team was extremely positive, and further sessions are being planned.

Other sessions being planned include: -

- Modern-Day Slavery
- Adverse Childhood Experiences
- Disclosures
- Child Medical Procedures
- Harmful Sexual Behaviour
- 2.83 The Bradford Partnership have commissioned from the NSPCC a series of training courses for frontline professionals responding to Harmful Sexual Behaviour displayed by children and young people
- 2.84 The sessions commenced in April 2021 and will run for 12 months. The commissioned service from NSPCC allows for the facility of a trainer the trainer. This has been made available to colleagues within the educational safeguarding team who can share the learning with designated safeguarding leads and deputies across the Bradford District.
- 2.85 The Bradford Partnership is hosting a series of Exploitation Masterclasses in November and early December 2021 on exploitation and will be delivered by a

specialist an external trainer – Sarah Henry. These sessions will be for frontline practitioners who are dealing with those at risk of exploitation. The sessions will include the findings from the recent publication of the Child Exploitation Thematic Review

- 2.86 The Bradford Teaching Hospital Foundation Trust Safeguarding team are part of the multi-agency training offer and teach on courses including to frontline practitioners who come into direct contact with children who may have additional vulnerabilities or disabilities
- 2.87 The Bradford Partnership are reviewing the current child exploitation protocol via one of the sub groups to ensure disabilities is referenced within the screening tool.

2.88 Child Sexual Exploitation (CSE) Thematic Review 2021

The CSE thematic review was published in July 2021, and the subsequent findings and recommendations have previously been reported to the Council committee.

- 2.89 The Partnership and its member agencies have accepted the findings of the review and are working to ensure the recommendations are carried out.
- 2.90 The report contained a total of twenty recommendations. In the review, these recommendations are set out in full and are broken down into 53 sub-actions with identified named leads.
- 2.91 The Bradford Partnership have established a specific monitoring group with external assistance to ensure the developmental action plan recommendations and actions are progressed and completed. Recently the Council's Overview and Scrutiny Committee has established a short-life working group to work alongside the Partnership to ensure all recommendations are completed
- 2.92 The Bradford Partnership has established links with the Centre of Expertise Child Sexual Abuse. The nationally recognised team has been supporting the development of processes and assurance/challenge sessions with Police, Children's Social Care, CCG, and Health partners on the current response to CSE.
- 2.93 A further review of actions is planned for mid-2022 to consider the evidence of outcome/impact and check necessary changes have been embedded in practice.

3. OTHER CONSIDERATIONS

There are no other considerations

4. FINANCIAL & RESOURCE APPRAISAL

There are no financial implications.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The protection of Children and Vulnerable Adults is the highest priority for the Council and its partners when considering the implications of exploitation, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to Children and vulnerable Adults in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.

6. LEGAL APPRAISAL

- 6.1 In relation to the protection of children and vulnerable adults, the report engages a number of legislative areas, including the Children Act 1989, Children Act 2004, Children and Families Act 2014, Children and Social Work Act 2017 and Working Together Guidance 2018, Care Act 2014, Modern Day Slavery Act 2015, Forced Marriage (Civil protection) Act 2007, Mental Capacity Act 2005, Equality Act 2010, and Safeguarding Vulnerable Groups Act 2006. Some legislative provisions will have been amended temporarily under the Corona Virus Act 2020.
- 6.2 This report is, of necessity, a very high-level description of key activities undertaken by the Council in order to protect the members of the local population who are at risk of unlawful exploitation due to their vulnerability. The statutory safeguarding duties of the Council under both the Care Act and the Children Act are of pre-eminent significance and involve complex co-operative activities with both local and national partners. Effectively discharging these duties requires their integration into all the other activities undertaken by the Council. For this reason, any list of specific statutory provisions must be qualitied by the need to consider the practical effect of each and specifically whether it may lead to or facilitate unlawful exploitation.
- 6.3 The exchange of information with other statutory or involved agencies to facilitate measures to combat exploitation is a permitted form of data processing but requires the Council to undertake risk-assessments to ensure that the correct level and detail of information is communicated.
- 6.4 The new child safeguarding partnership arrangements were created by the Children and Social Work Act 2017.Statutory Guidance 'Working Together to Safeguard Children 2018' requires the Safeguarding Partners to publish a report at least every 12 months setting out what they have done as a result of the arrangements, including on safeguarding practice reviews and how effective the arrangements are in practice. The report should also include evidence of the impact of the work of the partners and agencies including training, on outcomes for children and families from early help to looked after children and care leavers and also an analysis of any areas where there has been little or no evidence of progress on agreed priorities.
- 6.5 The Bradford Safeguarding Adults Board is required to publish both an annual strategic plan and an annual report into its activities. The annual report is annexed to this report; and, as is required under Schedule 2 of the Care Act 2014, it describes:
 - what it has done during the year to achieve its objective and implement its strategy, what each member has done during the year to implement strategy the findings of the safeguarding adult reviews (SARS) arranged by it which have concluded during the year, the SARs arranged by it under that

section which are on going at the end of the year, what it has done during the year to implement the findings of SARs arranged by it, and where it decided during the year not implement a finding of a SAR, the reasons for that decision.

7. OTHER IMPLICATIONS

There are no other implications

7.1 SUSTAINABILITY IMPLICATIONS

None

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

None

7.3 COMMUNITY SAFETY IMPLICATIONS

Exploitation of Children and Vulnerable Adults is a criminal offence. The consequences of exploitation can be long-standing for the victim and there is growing research evidence that victims of CE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, Exploitation has lasting consequences for families of victims and perpetrators and has potential implications for community relations.

7.31 The Community Safety Partnership (CSP) currently oversees the commissioning of funding from the passporting of Police and Crime Commissioner (now under the mayor's office) funding against key priorities, including CSE and now wider exploitation.

7.4 HUMAN RIGHTS ACT

Exploitation is a wide concept; and there is no direct provision that deals with it in the Human Rights Act. The abusive or criminal exploitation of vulnerable people, whether they are adults or children, will inevitably breach specific human rights. Where the Council becomes aware of this it will have a duty, as a public body, to take all proportionate steps to prevent such abuse and to enable all persons to effectively assert their human rights. The arrangements made by the Local Authority and partners are intended to both prevent the human rights of children , young people and adults being breached and to enable those right to be effectively asserted.

7.5 TRADE UNION

None

7.6 WARD IMPLICATIONS

7.61 It is recommended that each Area Committee receives an update report regarding criminal and sexual exploitation in the next 6 months.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

(for reports to Area Committees only)

None

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.81 National and local evidence shows that children who are looked after by the local authority are more likely to become victims of Child Exploitation than other groups. This means that in relation to safeguarding and corporate parenting responsibilities, partners have a responsibility to understand the safeguarding risks facing children, and especially in relation to Child Exploitation.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.91 The nature of Sexual and Criminal Exploitation work requires partners to manage confidential matters and data under GDPR regulations in accordance with individual agency guidelines. There is no sensitive data included in this report that requires a Privacy Impact Assessment

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

None

10. **RECOMMENDATIONS**

- 10.1 The Area Committee is invited to note the report
- 10.2 The Children's Services Overview and Scrutiny Committee commit to working closely with partners to Continue to raise awareness of exploitation of both adult and children
- 10.4 A further report to be presented in 12 months

11. APPENDICES

Appendix A – Trusted relationships – Case Studies

Appendix B – Police Online Investigations Team Case Studies

Appendix C – – Overview data sample – July to September 21 – Children assessed as being at risk of CE

Appendix D – Ward Based data & September 2020 – August 2021

Appendix D -

12. BACKGROUND DOCUMENTS

Working Together to Safeguarding Children 2018 - Working Together 2018

The Care Act 2014 - Care Act 2014

West Yorkshire Police and Crime Plan - West Yorkshire Police and Crime Plan

Serious and Organised Crime Strategy 2018 - <u>Serious and Organised Crime Strategy</u> 2018

West Yorkshire Police Serious and Organised Crime Strategy - <u>West Yorkshire Police -</u> <u>Precision</u>

Children's Society Counting Lives Report: responding to children who are criminally exploited - <u>Children's Society – Counting Lives Report</u>.

Appendix A – Trusted Relationships – Case Studies

Trusted Relationships – One to one supportName of young person:

Context of the work and the key issues

A summary of the key issues for the Young Person and the reason for referral B was referred to Trusted Relationships for 1:1 support in June 2020 after concerns were highlighted by residential staff relating to B...

- Speaking inappropropriately to unknown older males via social media.
- Sending indecent images to older males via social media.
- Using sexual langauge and sexual gestures towards staff and young people
- Exposing herself in public places as well as within the residential unit
- making allegations of a sexual nature about residential and school staff

B is a child looked after by Bradford Local Authority, B has been exposed to early trauma through severe neglect which has impacted their ability to form positive and lasting relationships.

B could be described as having no sense of personal boundaries, both physically and psychologically with other people, B has SEMH needs and a learning delay which makes B extremely vulnerable to the risk of exploitation.

Your approach

What did you do to build relationship and address the issues listed above? Think about how you worked with other to create solutions (family, other agencies etc.)

Due to the Covid crisis the Trusted Relationships Group Work Programme (TRGW) has had the privilege of supporting the TR1:1 programme by taking referrals. When B's referral arrived with me the country was in lockdown and so initial contact was carried out via TR activity and information packs, which were posted out to young people and explored through telephone sessions. B's residential keyworker supported telephone sessions and worked with me to gain a better understanding of CE and the support that B would gain.

B enjoyed initial pack activities but it was apparent that B struggled to communicate and engage via phonecalls, so face-to-face session were organised at B's educational provision.

Support got off to a bumpy start as I was (quite literally) bombarded with: 'f**k you!... 'what do you want you f**king b**ch?' from B, for many (many) school visits.

What struck me about this 13yr old was that there really was no one in their life that wasn't paid to be there (professional overload) and sadly B had a really good grasp of this. I kept going (as we all do) because I understood their communication was a response to the neglect, trauma and abuse they'd suffered, as well as a form of personal protection (or invisible armour) as they continued their turbulent journey through the care system.

I can honestly say that I'd never quite experienced the level of resistance that this young person thrust my way, but we stuck it out and moved through 2020's chaos together.

Slowly I discovered that B had a love of horses (albeit that they had never shaped anything around this), and so not to miss a chance TR pulled together horse riding groups whenever an ease of lockdown rules allowed.

On our journeys to riding sessions B and I would have the opportunity to talk through themes such as:

App's games and sharing:

Online safety & communication

Online support and information

Healthy / unhealthy relationships

Friends, Frienimies and Fakers

What is grooming?

Consent,

Identity and sexuality etc.

On our way home from riding sessions we would think about things like: Growing confidence,

Why I'm important and why my feelings matter

Self-esteem,

Feelings and what we do with them,

Using personal power positively,

Rights & responsibilities, (and consequences) as B had become involved with YOT after damaging staff cars and attacking a number of residential care staff.

Turbulent behaviours were an ongoing feature of B's life away from TR and riding, but when B was with horses it seemed to be a space that gave B permission to rethink and reshape how they saw themself. So we kept going and kept strengthening B's outlook.

When horse riding wasn't an option I popped into the residential unit for chats and checkins.

What was the outcome?

What has changed and how things have improved for the young person. What might the next steps be for the young person to continue on a positive journey?

B remains a young person with many complex needs and ongoing vulnerabilities. B will need the team around them to provide a safetynet for many years to come, however there was certainly a shift in behaviour from 'turbulent and disruptive' to 'settled and engaged'.

I referred B to the Youth Buddies Service where they formed a positive relationship with Youth Workers and enjoyed youth provision activities.

The riding school were utterly amazing and saw B's potential as B braved all aspects of the great British weather to show commitment to lessons and a love of horses. I coordinated the opportunity for B to join the 'Changing Lives Through Horses' educational provision at the riding school where B would be able to achieve a certificate in equine care and stable management as part of their education plan. B attended one day per week and began to make friends with the other young people and volunteers on the vard. B's confidence and self-esteem sored – it was lovely to see B enjoying, learning and making new friends. B had always struggled to make and maintain friendships and so this was an amazing achievement for them. Unfortunately, in June 2021 B's residential home was closed with immediate effect, this displaced B until a new placement could be found. Within 2 weeks B moved to a placement in Stratford-Upon-Avon. It was worrying to think of B leaving the stability that had been created behind, however arriving in Stratford B was able to assert how much horses were now part of their identity and so B trotted off (with the support of new placement staff) to find a stables that she could volunteer her time at and begin riding again.

I feel very proud the way B transferred these skills into a new setting as indeed B has already made new friends. I'm hopeful that B will find horses and show people the skills and strength developed in this activity wherever they may go in future.

Direct feedback

Please record any direct feedback received such as quotes, compliments or complaints about the work with this individual B said:

'Thank you for bringing me out to do activities... thank you for taking me to do horse riding and everything... I don't know where I'm going but they better always have horses'.

'I feel like horses are my life... they are who I am, they are part of me (my identity), and I always want to have horses in my life. When I am older I will have a farm, it will be peaceful and it will be full of animals. It will be like a rescue centre and I'll have the skills and I'll know how to look after them all.'

Appendix B – Police Online Investigations Team Case Studies

West Yorkshire Police – Bradford District

Police Online Investigations.

Case A

A suspect was arrested travelling out of the West Yorkshire are in order to meet what he believed to be a female. The male had arranged to sexually assault the female's children. He was intercepted close to the arranged meeting point in possession of Viagra, Sex toys and sweets for the children. PC Adam Flaxington was in charge of the investigation. After a week's trial, the suspect was found guilty on 13 counts of offences of Arrange / Facilitate a child sex offence and is to be sentenced 11th November 2021.

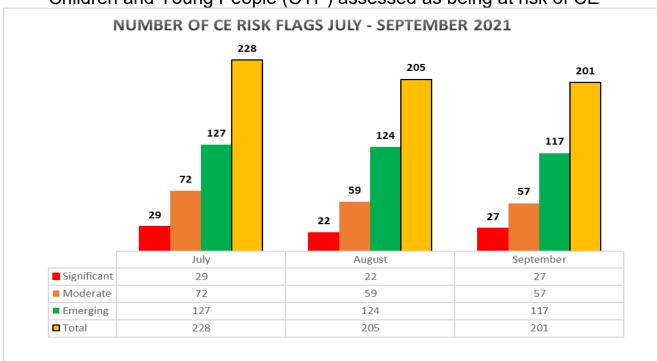
Case B

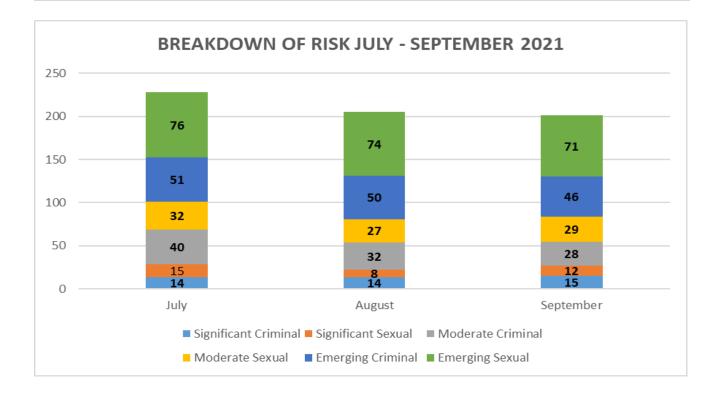
A report was received by the mother of the victim that a male had been speaking with her daughter online and had been asked by the male suspect to sexual assault her 7-year-old sister and live stream so he could see the offence taking place.

The victim was a 13-year-old autistic female. Work took place in conjunction with other forces where the victim lived to identify the offender.

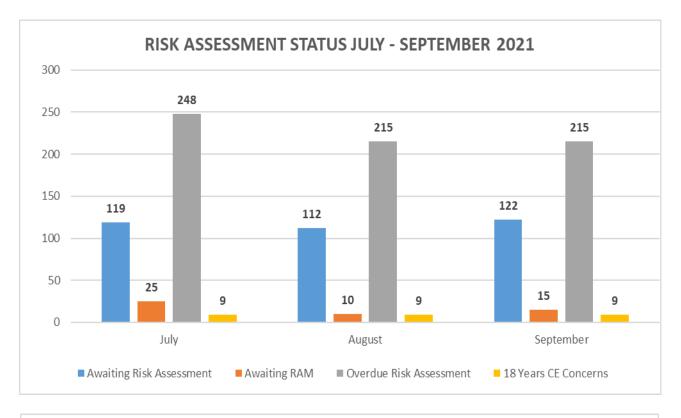
The offender was identified as a registered sex offender living in another are. Due to the offences taking place when he was in the Bradford area he was arrested and dealt with by Bradford Polit. A number of devices were seized and were positive for Indecent images of Children. The suspect was interviewed and admitted up to speaking with up to another 50 children. He was charged and remanded at Court and has since pled guilty to 8 offences. Other work is ongoing into identifying the further victims.

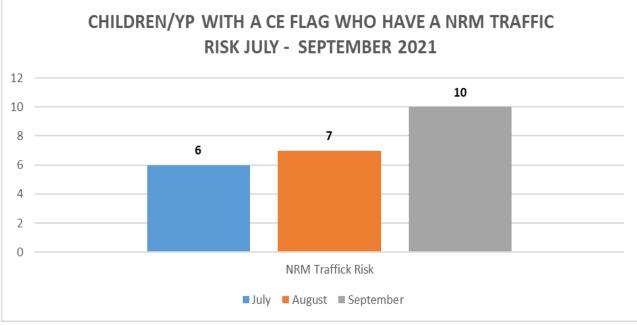
Appendix C – Overview data sample – July to September 21 – Children assessed as being at risk of CE

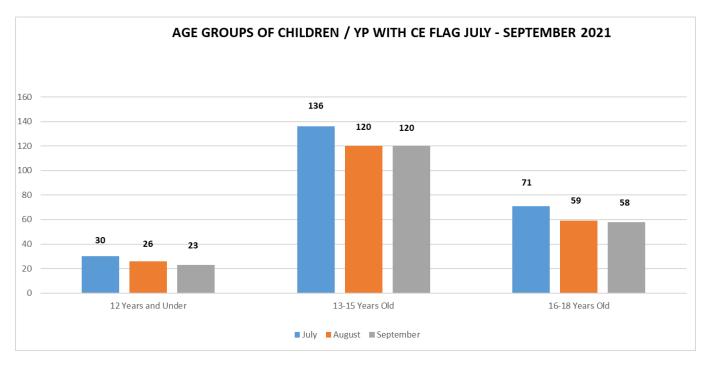


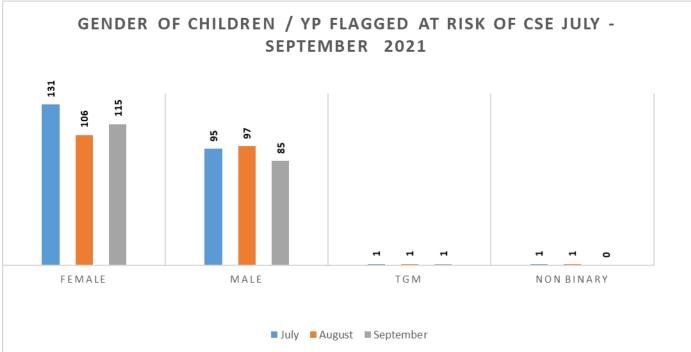


Children and Young People (CYP) assessed as being at risk of CE

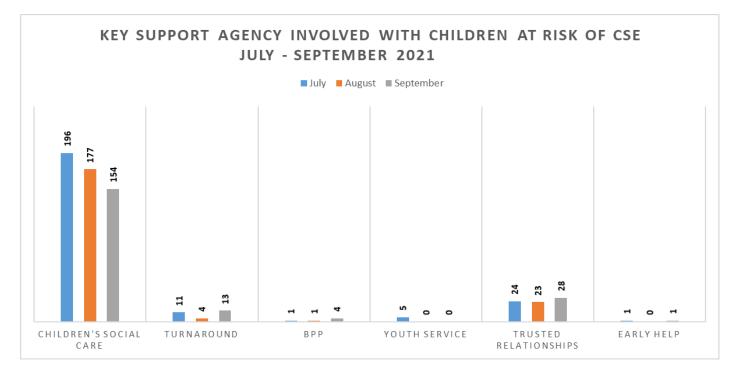


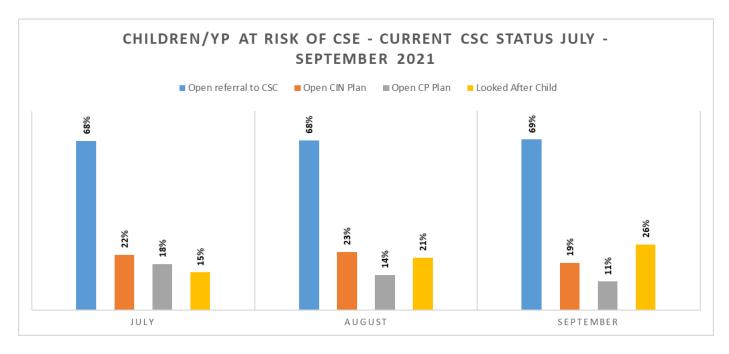


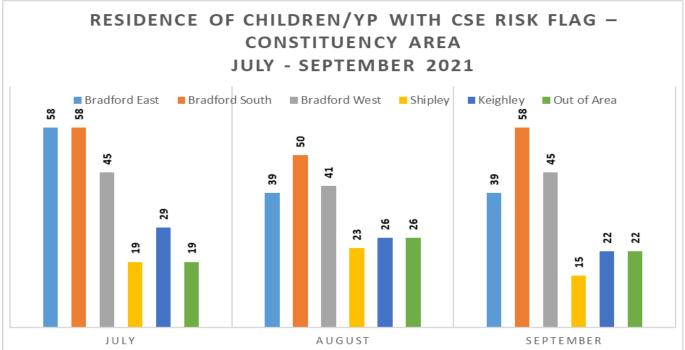


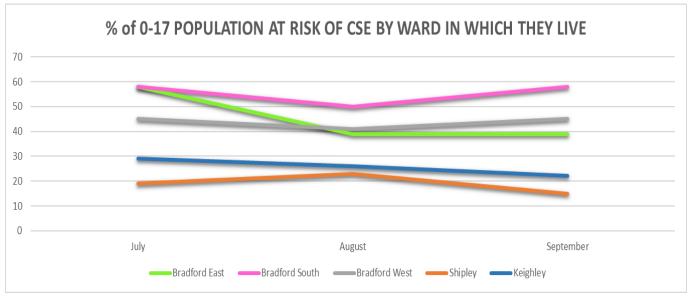


ETHNICITY	July	August	September
Asian/Brit. Asian -	1		1
Bangladeshi	-	1	-
Asian/Brit. Asian - Indian	1	0	0
Asian/Brit. Asian - Other	8	5	9
Asian/Brit. Asian - Pakistani	34	32	20
Black/Black Brit African	5	5	6
Black/Black Brit Caribbean	0	0	0
Black/Black British - Other	0	1	1
Gypsy/Roma	8	7	4
Information Not Yet	19		3
Obtained	19	7	3
Mixed - Other	3	3	2
Mixed - White/Asian	21	13	14
Mixed - White/Black African	1	1	3
Mixed - White/Black	6	7	8
Caribbean	0		
Other Ethnic Group	4	4	3
Traveller of Irish Heritage	0	0	0
White - British	107	109	115
White - Eastern European	6	6	8
White Irish	0	0	0
White - Other	4	4	4

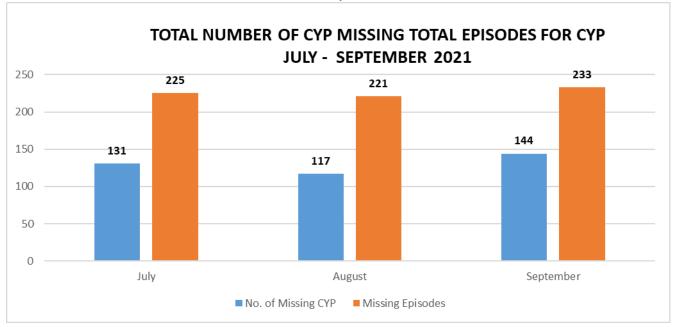


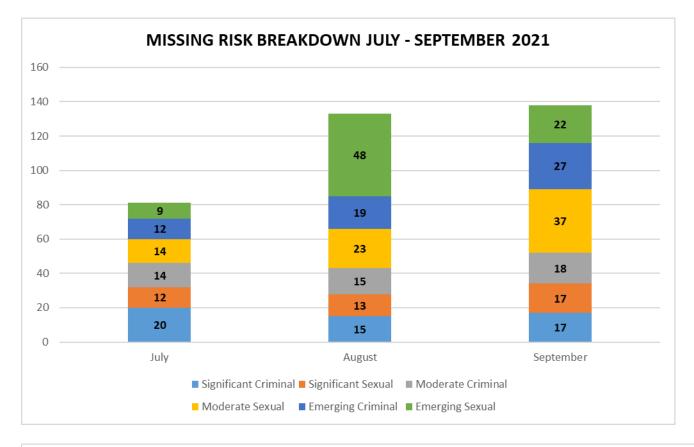


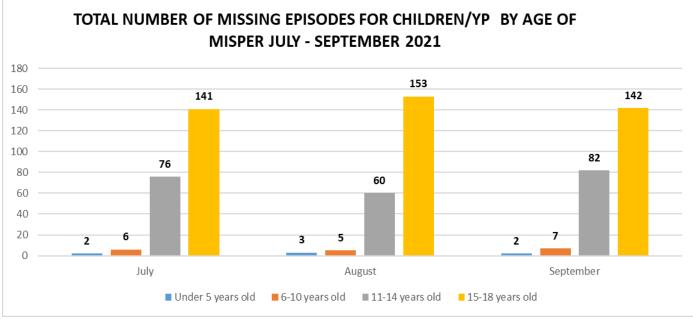


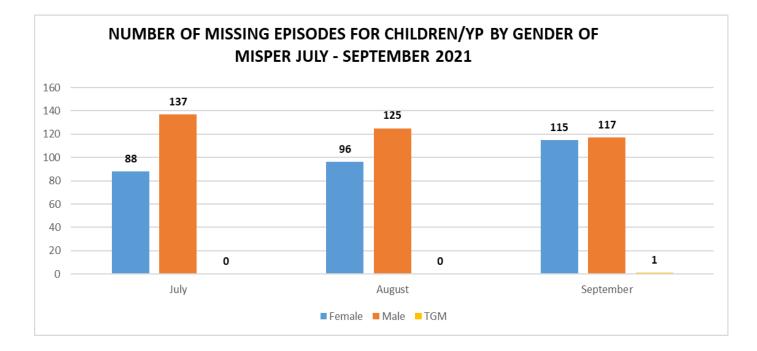


Children and Young People (CYP) with Missing Episodes recorded on Children Services Systems

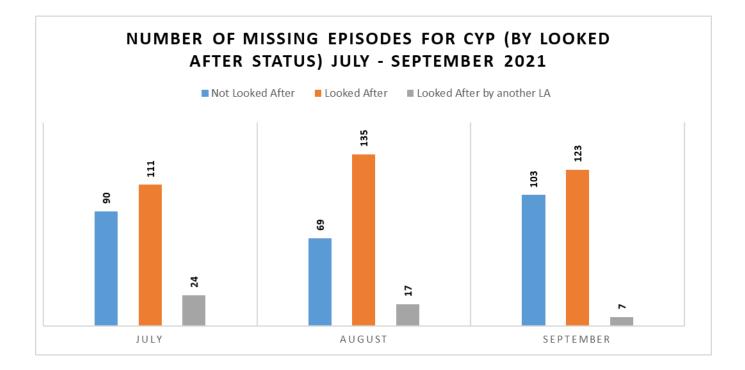


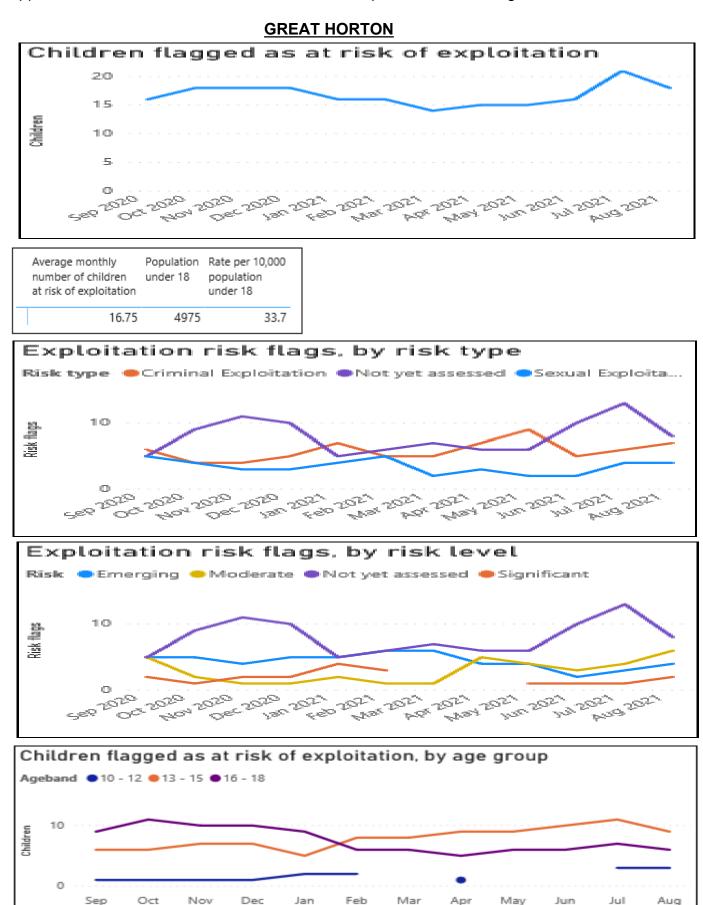




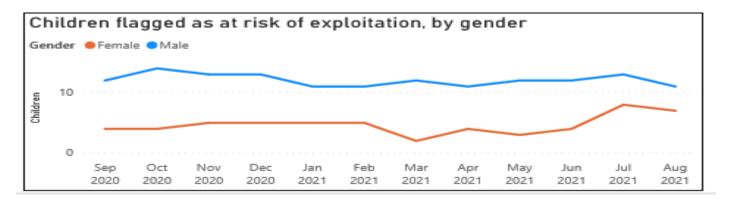


ETHNICITY	July	August	September
Asian/British Asian -	0	0	0
Bangladeshi			
Asian/British Asian - Indian	1	0	0
Asian/British Asian - Other	13	5	4
Asian/British Asian -	34	25	16
Pakistani			
Black/Black British - African	10	2	0
Black/Black British -	0	0	0
Caribbean			
Black/Black British - Other	2	1	4
Gypsy/Roma	2	0	1
Information Not Yet Obtained	33	27	20
Mixed - Other	3	4	6
Mixed - White/Asian	7	20	16
Mixed - White/Black African	0	0	0
Mixed - White/Black	2	11	10
Caribbean			
Other Ethnic Group	0	1	4
Traveller of Irish Heritage	1	0	0
White - British	107	109	142
White - Eastern European	3	3	4
White - Irish	0	0	0
White - Other	7	13	6

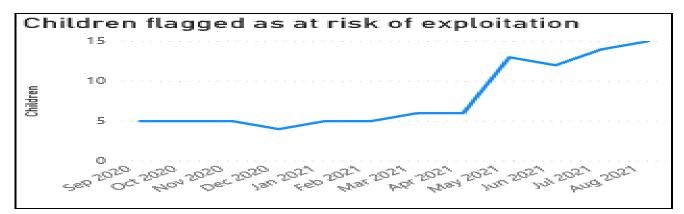




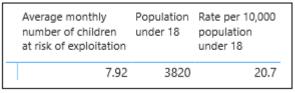




Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Other						1	1	1	1	1	1	1
Asian/British Asian - Pakistani	5	б	6	6	5	5	5	5	5	6	7	5
Gypsy / Roma											1	1
Gypsy/Roma	3	3	3	3	3	3	3	1	1	1		
Information Not Yet Obtained	1	1	1	1	1	1		2	1	1	1	1
Mixed - Other	1	1	1	1	1	1	1	1	1	1	1	
Mixed - White/Asian								1	1			
Mixed - White/Black Caribbean											1	1
Other Ethnic Group										1	1	1
White - British	5	б	6	6	5	4	3	3	3	3	5	5
White - Eastern European	1	1	1	1	1	1	1	1	2	2	3	3



QUEENSBURY



Sep

2020

Oct

2020

Nov

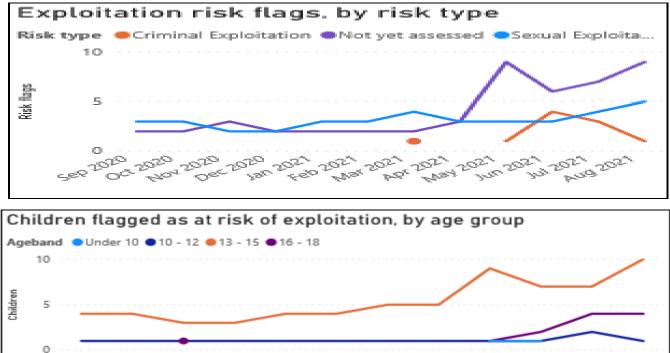
2020

Dec

2020

Jan

2021



Feb

2021

Mar

2021

Apr

2021

May

2021

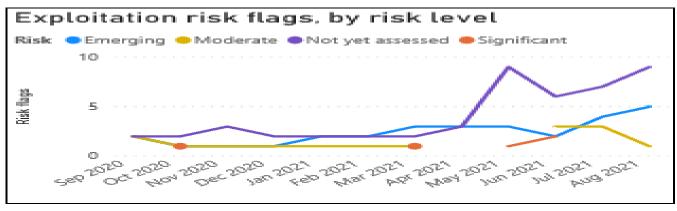
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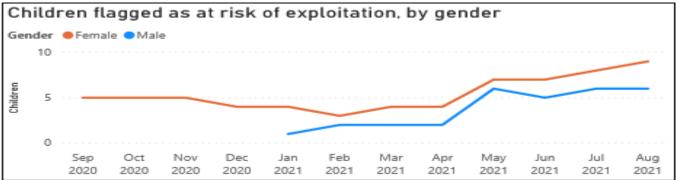
2021

Jul

2021

Aug 2021





Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Pakistani	1	1	1	1	1	1	1	1	1	1		
Information Not Yet Obtained	1	1	2	1	1	1	1		2	2	2	3
White - British	3	3	2	2	3	3	4	5	10	9	12	12

Children flagged as at risk of exploitation

15

10

5

0

Children

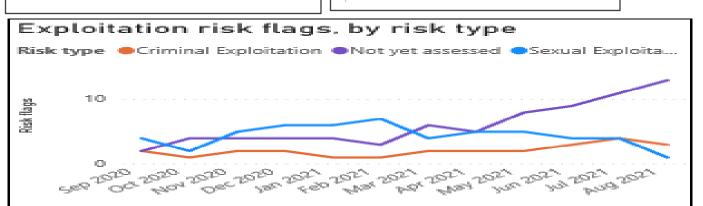


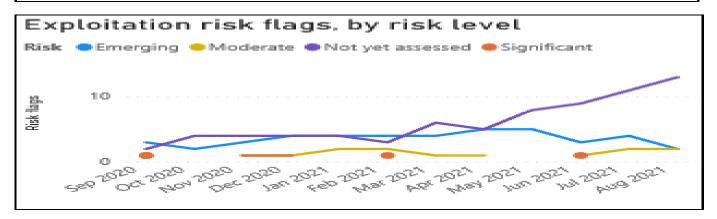
population

27.1

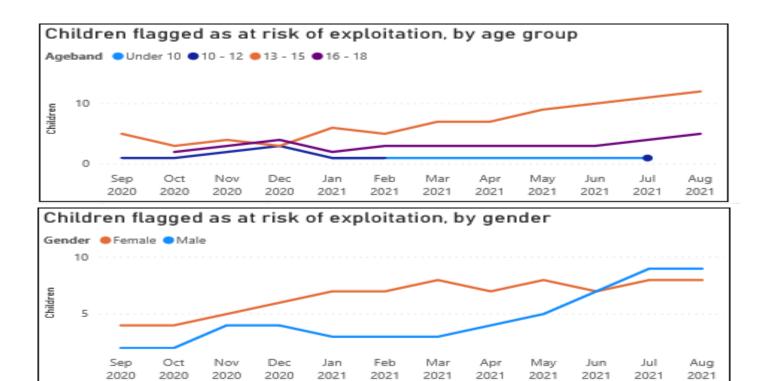
under 18

4114

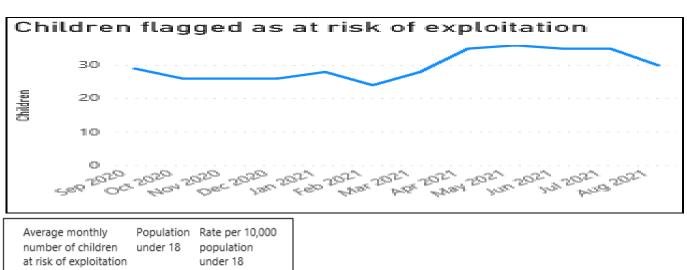




ROYDS



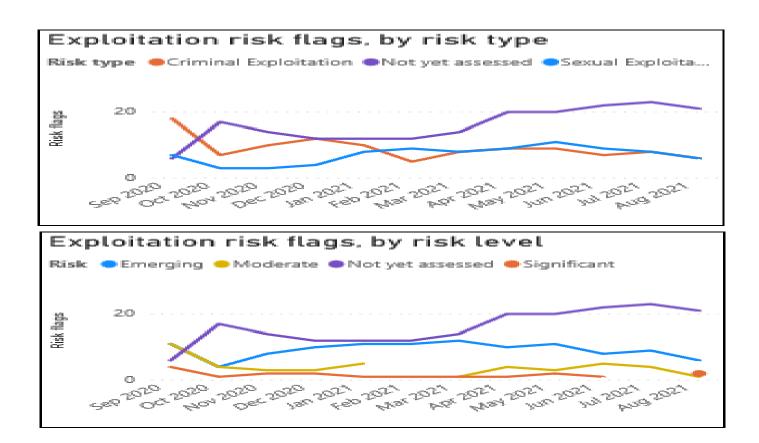
Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Black/Black British - Caribbean							1	1	1	1	1	1
Information Not Yet Obtained	1	1	3	2		1	1	1	2	3	2	2
Mixed - White/Asian	2	2	2	2	1	1	1	1	1	1	1	1
NULL					1			1				
White - British	3	3	4	6	8	8	8	7	9	9	13	13



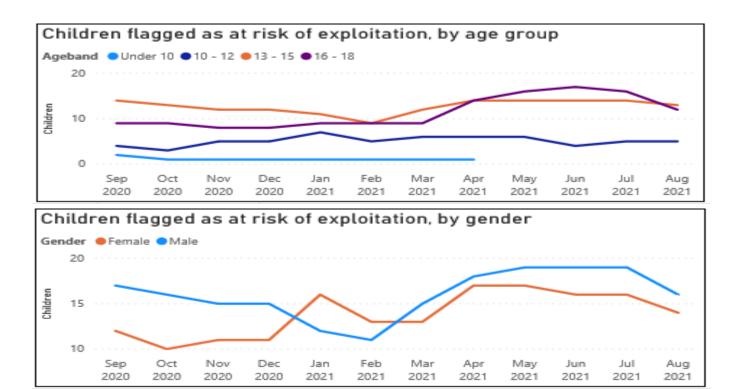
29.83

5765

51.7

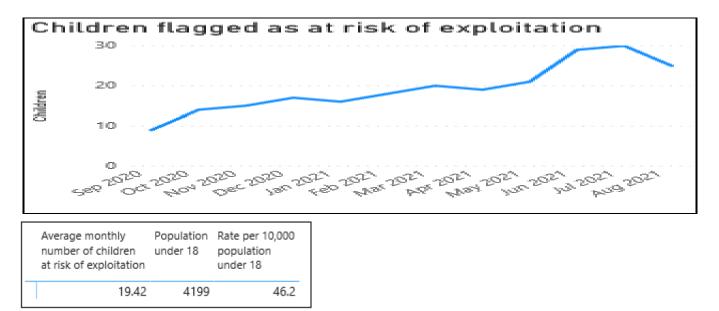


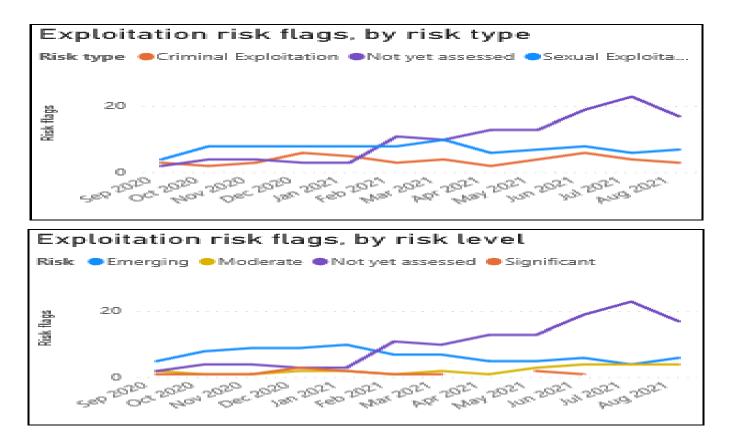
TONG

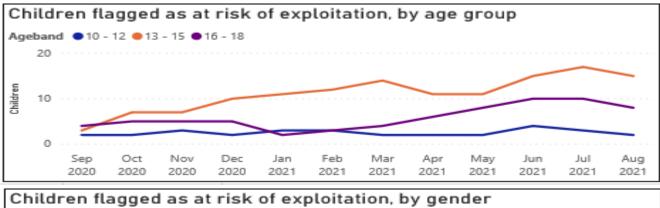


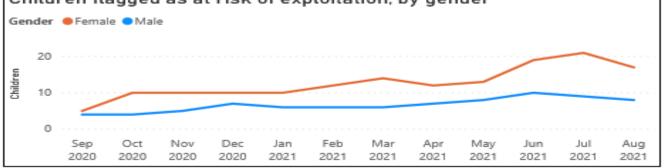
Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Pakistani	1	1	1	1	1		1	1	1	1		
Black/Black British - African	3	3	3	3	1	1	1	1	1	1	1	1
Gypsy/Roma	1	1	1	1	1	1						
Information Not Yet Obtained	1				1	1	1	1	1	1	1	
Mixed - Other	1											
Mixed - White/Asian	1	1	1	1	1	1	1	2	2	2	2	1
Mixed - White/Black African									1	1	1	1
Mixed - White/Black Caribbean	1	1	2	2	2	2	2	2	2	3	3	3
Other Ethnic Group	1	1	1	1	1	1	1	1	1	1	1	
Traveller of Irish Heritage					1	1						
White - British	18	17	16	16	19	16	21	27	27	25	25	24

WIBSEY



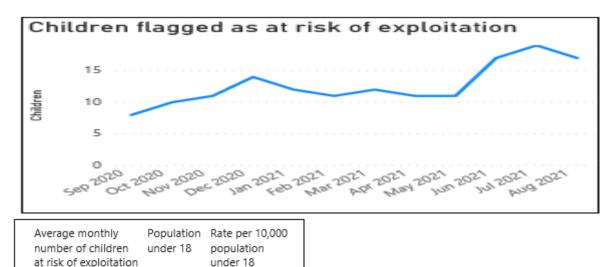


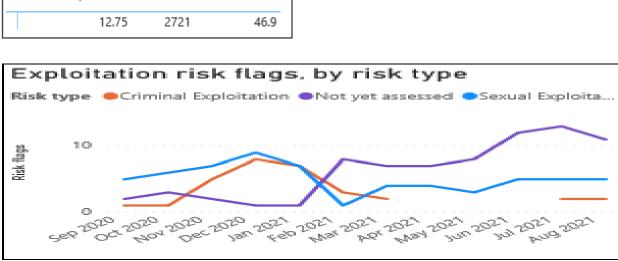


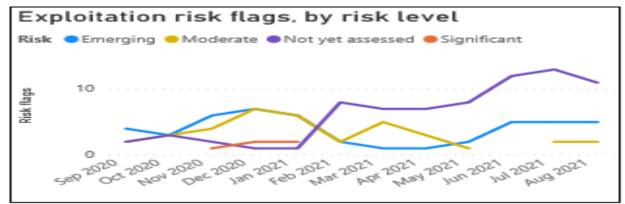


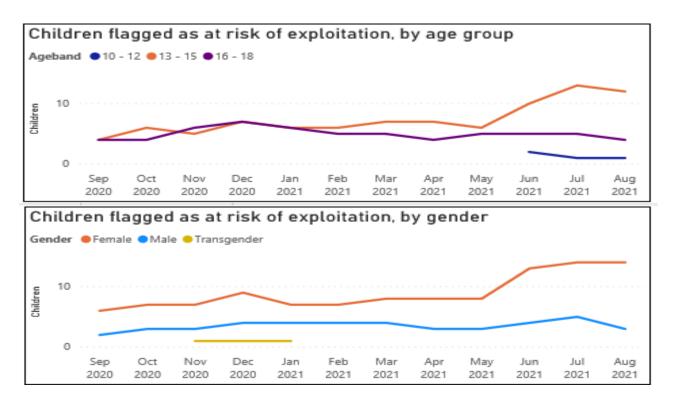
Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Other	1	1	1	1	1	1	1	1	1	1	1	1
Asian/British Asian - Pakistani		1	2	2	2	1	1	1	1	4	5	4
Black/Black British - African	2	2	2	2	2	2	2	2	2	2	1	
Black/Black British - Other			1	1	1	1	1	1	1	1	1	1
Gypsy / Roma											1	1
Gypsy/Roma	1	1	1	1	1	1	1	1	1	1		
Mixed - White/Asian		1	1	1	2	2	2	1	1	1	1	1
Mixed - White/Black Caribbean				1								
Other Ethnic Group	1											1
White - British	2	б	5	б	б	9	11	10	12	17	18	14
White - Eastern European	2	2	2	2	1	1	1	1	1	1	1	1

<u>WYKE</u>





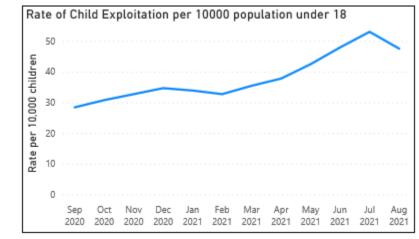


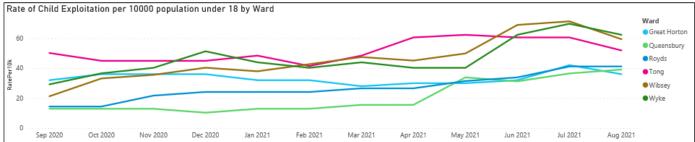


Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Information Not Yet Obtained	1	2	2	2	1	1	1	1	2	2	2	
Mixed - Other							1	1				
Mixed - White/Black African				1	1	1	1					
Mixed - White/Black Caribbean	1	1	1	2	1	2	2	1	1	2	2	2
NULL					1	1	1	1				
Other Ethnic Group										1	1	1
White - British	5	б	7	8	6	5	5	6	7	11	13	13
White - Eastern European					1							
White - Other	1	1	1	1	1	1	1	1	1	1	1	1
White - Other	1	1	1	1	1	1	1	1	1	1		1

COMPARISON OF SOUTH WARDS

Ward	Average number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
Great Horton	19.03	4975	38.3
Tong	21.23	5765	36.8
Wyke	8.67	2721	31.9
Royds	12.40	4114	30.1
Wibsey	12.37	4199	29.5
Queensbury	6.48	3820	17.0
Total	79.97	25594	31.2







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Report of the Director of Place to the meeting of South Area Committee to be held on 27 January 2022

Subject:

Libraries Update report

Summary statement:

This report provides an update on Bradford Libraries Service since the previous report to this Committee about Libraries, in March 2019. It summarises the new vision and model for the Service, adopted by Executive in March 2020, and how this is being implemented, with a particular focus on the Bradford South area.

EQUALITY & DIVERSITY:

This work contributes to the 'Community' theme of the Council's equalities objectives, taking 'Action to support the creation of a place where everyone feels that they belong, are understood, feel safe and are able to fully participate in and contribute to the economic, social and civic life of the District.' By developing access to more services in libraries, local people will benefit from this more local support.

It also contributes to the 'Service Design' theme of the Council's equalities objectives, 'Ensuring that our services are designed in an accessible and an inclusive way including co-production with local people and organisations.' The creation of local Working Groups and forthcoming local engagement and consultation will contribute to this.

Jason Longhurst Director of Place	Portfolio:
	Cllr Sarah Ferriby
Report Contact: Christine May, Interim Head of Libraries & Archives	Overview & Scrutiny Area:
Phone: 07970 829265 E-mail: <u>christine.may@bradford.gov.uk</u>	Healthy People and Places

1. SUMMARY

The model and funding position for Bradford's Libraries Service has changed significantly since the previous report on this subject to the South Area Committee in March 2019. A positive new Vision and Model for the service was agreed by Executive in March 2020, following extensive local public consultation. This saw a reduction in the savings requirement for the service, based on libraries offering a wider range of services to meet local priorities. Implementation of the new model has been delayed by the pandemic but is underway, with Wibsey Library in the Bradford South area being one of the pilot libraries. The model is also being aligned to the Council's developing 'Localities' approach.

2. BACKGROUND

- In March 2019, the South Area Committee received a report about the Libraries Service, which set out the challenges and service response to delivering the 2019/20 savings and how this would impact on libraries in Bradford South. It reported on the savings and changes that had been made in recent years to the Service, whilst retaining all 29 libraries across the District, many of them now run by volunteers. A public consultation and engagement process was planned for the following Summer period as part of a review of the Service ahead of the delivery of a savings target in 2020/21 of £1.05M.
- Public engagement and consultation did follow during 2019, leading to further restructuring and savings to the Libraries Service in late 2019. However, the savings target for 2020/21 was significantly scaled back to £350k following a funding contribution of £700k from Public Health, and resulted in the creation of a new Vision and Model for the Libraries Service, adopted by the Council's Executive in March 2020, just before the first national lockdown.
- The agreed new Vision for the Service was "To develop a 21st century library service that continues to provide a core (main) library service, that is flexible and enables us to enhance the quality of life of people and communities, is inclusive and vibrant, supports wider district priorities, enables all users to learn, engage and remain connected to their communities, and is outcomes focused at a local level".
- > A set of design principles was also agreed, setting out that libraries should be:
 - \circ $\,$ Inclusive; offering a free safe space and a place to meet for all.
 - At the heart of the community reflecting local need, supporting improved outcomes.
 - Retaining a core library function in line with statutory requirements
 - Connecting with other services enabling access to information, advice and signposting to ensure we make every contact count.
 - Creative and mindful of wider cultural ambitions
 - Adopting a Partnership approach to working, which brings together a range of partner organisations, local groups and education institutions – working better together for greater results.

- This positive new vision, and a commitment to keep all 29 libraries open, was cemented with £700k funding contribution from Public Health, in recognition of the significant contribution that libraries already make to public health and wellbeing, which we will build on for the future, particularly around 4 key determinants of wellbeing:
 - School readiness
 - o Skills and employment
 - Reducing social isolation
 - Reducing the impacts of poverty

The £350k balance from the original £1.05M savings target for 2020/21 was met from Reserves.

As well as the core library offer that all libraries will continue to deliver, a 'tailored' offer will be developed for each library based on the individual needs and aspirations of the communities they communities they serve. Two Council run libraries, Keighley and Wibsey, and one Community managed library, Allerton, have been selected as pilots for introducing the new Model and developing a tailored offer. The learning from these three pilots will be used to inform the roll out of the new model across the rest of the Service.

3. OTHER CONSIDERATIONS

- The delivery of the new model has been severely impacted by the pandemic over the past 18 months, as well as the new staffing structure which significantly reduced staffing capacity, and delays to the appointment of a new Head of Libraries following the departure of the previous Head of Museums and Libraries.
- Nevertheless, much progress has been made in forging closer partnership working relationships with other services including Health & Wellbeing, Adult Social Care, Skills for Work, and Children's services, as well as local voluntary and community sector organisations. As a result, Skills for Work are now running regular basic skills courses in libraries, Wellbeing Advisors are poised to start using libraries as a base for providing pop up advice sessions, and libraries will soon be used as demonstrator sites for assistive technology, all contributing to key Council priorities.
- Plans have been drawn up for delivering a richer offer around the 4 Wellbeing priorities outlined above, and the new Model is being delivered via a range of projects including:
 - The introduction of a Business and IP (Intellectual Property) Centre at City Library, supporting entrepreneurs and small businesses, to be followed by smaller BIPC outlets in Shipley and Keighley Libraries over the coming year
 - A bid to Arts Council England for funding to support small-scale alterations to libraries to create more flexible spaces that can be used by a wide range of internal and external partners to deliver advice sessions, pop up services and community meeting spaces.
 - Training for library staff, including training in Health Literacy and Assistive Technology (as part of embedding Community Led Support)
 - A successful bid to LGA to be a pilot for exploring more integrated working between Libraries and Children's Services / Family Hubs

In addition, the opportunity to align the delivery of the new libraries model with the Council's approach to Localities working has been recognised. As a connected network of safe, free and trusted spaces in local communities, they offer an ideal location for people to meet and for locality based teams to convene around. An LGA Peer Review of the Libraries Service in early 2021 endorsed the new model for the Service and encouraged the Council to see libraries as the 'front door' for many public and voluntary services and as a key player in the Localities agenda, given the wide range of partnerships libraries work with and the community spaces they provide.

4. WIBSEY LIBRARY PILOT PROJECT

- A Working Group has been formed to support the work to deliver the new model and develop a tailored offer for Wibsey Library, as one of our pilot libraries. The Working Group consists of representatives from Council services, local voluntary and community organisations, local staff and users, and local Ward Councillors. The Councillor representative is Cllr David Green.
- Analysis of the local area demographic profile has been completed, along with analysis of the current library offer to identify any gaps in delivery to meet local needs. These have been shared and discussed with the Working Group and a development plan for the library is being created.
- Concerns were raised by the Group about the condition of the current library building, and as a result building surveys and quotes have been obtained from the Council's Estates department to repair the existing floor and explore options for use of the small rooms at the rear of the building, in order to increase public and partner access to meeting space. The timescale for repairing the floor will impact on the implementation of changes at Wibsey Library.
- Wibsey Library staff have been among the first to undertake Public Health Level 1 health literacy training, and will also access Assistive Technology awareness training and demonstrations as soon as this is available.
- Joint working and promotion with Children's Services colleagues of the early years' offer for Wibsey and the surrounding area is actively planned, and a new Rhyme Time session at the library has been introduced.
- Library opening hours are being considered, with changes to allow one early morning opening to be piloted, at staff's suggestion.
- The next stage will be a comprehensive engagement exercise with local residents, library users and local organisations to find out more about how they would like the library to be tailored, as well as marketing to increase library use in Wibsey.

5. UPDATE ON OTHER LIBRARIES IN THE SOUTH AREA

The Council runs two libraries in the Bradford South area, at Wibsey and Wyke, and supports three community managed libraries at Great Horton, Holmewood and Queensbury.

- Across the whole Library Service, the focus of the last 18 months has necessarily been on responding to the pandemic in line with changing Government guidance, ensuring staff and customers remain safe and adapting the service accordingly. By September 2021, the Service was able to report to DCMS that all Council libraries were operating a full service, and all except 4 community managed libraries had reopened. The Service has adapted well, introducing a new 'Order & Collect' service that started in July 2020, and seeing a significant increase in online delivery and participation. The highly popular Summer Reading Challenge took place both physically and digitally in 2020, and in 2021 saw a fourfold increase in participation from the previous year.
- Great Horton library holds regular book club meetings and is currently in the process of offering regular story times. In September 2021, the library's opening hours increased to 6 per week. The library is also involved with the work of several partners who operate services from Great Horton Village Hall, these include: Youth Services, Youth Association, St John's Red Letter Project, Breaking Boundaries BMDC, Social Prescribers and Friends of Brackenhill Park amongst others. These groups work closely with the Ward Officer and Local Ward Councillors in the form of the Great Horton Partnership which meets on a regular basis at the Village Hall when possible.
- Holmewood Library is part of the TFD Centre which is undergoing extensive redevelopment. The library will be moving into a different part of the building as part of this, still on the ground floor and directly accessible with its own entrance. The plans for the library are currently being finalised, and work is expected to commence around the end of January. The plans include an outdoor space which will also be refurbished to make a garden area usable for children's activities and a reading area. The volunteer group that previously ran the Library has disbanded, so recruitment of a new group to run the library will be required during the coming year.
- Queensbury Library offered some innovative services during lockdown including a 'Ready Read' book pack service (themed packs of books) for customers to collect from the library and 'The Walking Library', serving those who were unable to attend a library due to health concerns or because they were isolating. This unique service is still in operation to date and offers the opportunity for customers who feel alone and isolated to phone the special number provided and have a chat plus order reading material to be delivered to their doorstep. Current opening hours are 10 per week, and the library offers a monthly Story Time event.
- Wyke Library, based on the Appleton Academy site, continues to thrive and offers a range of regular activities and events. Issues over access through the school site to the library during the pandemic have now been resolved, although ad hoc closures during the winter due to staff sickness and bad weather are possible.

6. FINANCIAL & RESOURCE APPRAISAL

A capital fund of £200k has been set aside to support the introduction of the new model for Bradford Libraries. It has been agreed that £150k will support adaptations at our 3 pilot libraries, whilst the remaining £50k will be used as match funding to leverage Arts Council funding, if the bid is successful. If the bid is not successful, then further capital funding will be required for roll out of the model to other libraries across the District.

7. RISK MANAGEMENT AND GOVERNANCE ISSUES

There are no significant risks arising out of the implementation of the proposed recommendations.

8. LEGAL APPRAISAL

Under section 7 of the Public Libraries and Museums Act 1964 it is the duty of every library authority to provide a comprehensive and efficient library service. This report addresses that duty.

9. OTHER IMPLICATIONS

9.1 WARD IMPLICATIONS

A briefing meeting with Wibsey ward councillors took place early on in the development of a Working Group for the Wibsey Library pilot project. It was agreed that Cllr Green would represent ward councillors on the group.

10. **RECOMMENDATIONS**

> Committee Members are recommended to comment on and note the report.

11. BACKGROUND DOCUMENTS

- Report and Minutes of Executive meeting 24 March 2020, see item 115 on The Future of Bradford District Library Service: <u>https://bradford.moderngov.co.uk/ieListDocuments.aspx?Cld=143&Mld=7327&Ver=</u> <u>4</u>
- Report and Minutes of Bradford South Area Committee 19 March 2019, see item 60 on Bradford Libraries: <u>https://bradford.moderngov.co.uk/ieListDocuments.aspx?Cld=134&Mld=6875&Ver=</u> 4



Report of the Bradford South Area Coordinator to the meeting of Bradford South Area Committee to be held on Thursday 27th January 2022

Subject:

Localities update and discussion

Summary statement:

The Area Office is leading on an engagement process across Bradford South. This report gives Committee members the opportunity to discuss relevant issues to include in the process.

Mick Charlton Area Coordinator

Report Contacts:

Portfolio: Safer and Stronger Communities Abdul Jabar Overview & Scrutiny Area:

Mick Charlton - Bradford South Area Co-ordinator Phone: (01274) 431155 E-mail: <u>mick.charlton@bradford.gov.uk</u>

Corporate

1. SUMMARY

1.1 The Area Office is leading on an engagement process across Bradford South. This report gives Committee members the opportunity to discuss relevant issues to include in the process.

2. BACKGROUND

2.1 See Localities Review to the Bradford South Area Committee report on October 28th 2021

3. OTHER CONSIDERATIONS

- 3.1 In the December meeting the following were raised and will be included in the Localities Plan:
 - 1. Avoidable deaths of young men and developing preventative approaches
 - 2. Locality approaches to dealing with Domestic Violence and learning from the IDVA in Buttershaw on how to improve support across the Area
 - 3. Dealing with inappropriate use of Quads and Nuisance Motorbikes
 - 4. Improving the identifying of people who may become vulnerable during inclement weather conditions to offer appropriate support when necessary

3.2 The following issues have been identified for consideration at the January Area Committee.

- 1. Supporting the further development of Dementia Friendly Communities
- 2. Developing better connections with the natural world\climate issues as a means of building resilience in children, young people and families, as well as caring for the neighbourhood:
- 3. Enjoyment of local green space impacting on physical and mental health, awareness of stewardship
- 4. Linking people with food growing opportunities in their neighbourhoods, and developing new ones impacting on physical\mental health, saving money, developing self reliance, raising awareness of provenance etc
- 5. Helping people save money on fuel sign posting to practical help with energy efficiency\insulation, Advice worker support
- 6. Developing information on all neighbourhood resources and activities which is kept up to date for use by all partners working on prevention:
 - Link up all partners currently working on such a resource to create one offer
 - Devise ways of ensuring this is kept updated and accessible to all who can benefit, including residents

3.3 Any further issues Councillors suggest are significant currently and would be appropriate to include in the Localities Plan for Bradford South

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Not applicable.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 No significant risks.

6. LEGAL APPRAISAL

6.1 There are no known legal implications.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.1.1 Opportunity for Councillors to discuss how to address inequalities

7.2 SUSTAINABILITY IMPLICATIONS

7.2.2 The involvement of a wide range of partners in working together to address community safety and crime issues contributes to finding sustainable solutions.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 No impacts.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Opportunities for Councillors to discuss issues related to Community Safety.

7.5 HUMAN RIGHTS ACT

7.5.1 No specific implications.

7.6 TRADE UNION

7.6.1 None.

7.7 WARD IMPLICATIONS

7.7.1 The information provided in this report is relevant to all Wards within Bradford South Area.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

7.8.1 The actions contained within this report impact on all the priorities.

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8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.

9. OPTIONS

9.1 This report is presented primarily for information.

10. **RECOMMENDATIONS**

10.1 Area Coordinator to include ideas from discussion within the development of the Bradford South Localities Plan 2022-26

11. APPENDICES

11.1 None

12. BACKGROUND DOCUMENTS

12.1 Localities Review report to the Bradford South Area Committee on the 28th October.